

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00 IOE-00

DLOS-06 INRE-00 COA-02 EB-11 OIC-04 DRC-01 USIE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 RSC-01 PRS-01 SPC-03 SS-20 ACDA-19 AEC-11 AGR-20

CG-00 COME-00 DOTE-00 FMC-04 INT-08 JUSE-00 NSF-04

OMB-01 SSO-00 NSCE-00 /240 W  
----- 006208

O P 011438Z NOV 73

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 0694

INFO AMEMBASSY AMMAN PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY BUENOS AIRES PRIORITY

AMEMBASSY JAKARTA PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY LIMA PRIORITY

AMEMBASSY MONROVIA PRIORITY

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY OSLO PRIORITY

AMEMBASSY PORT LOUIS PRIORITY

AMEMBASSY SAIGON PRIORITY

AMEMBASSY SANTIAGO PRIORITY

AMEMBASSY STOCKHOLM PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY VIENNA PRIORITY

AMEMBASSY VIENTIANE PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 USUN 4378

E.O. 11652: GDS

TAGS: PFOR PBOR UN

SUBJ: LOS: POSSIBLE EFFORT INVITE PRG TO PARTICIPATE IN LAW  
OF SEA CONFERENCE

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SUMMARY. REQUEST INFO ADDRESSEES, SUBJECT DEPT CONCURRENCE,  
LOBBY AGAINST LOS INVITATION TO PRG.

1. FIRST COMITE ON OCT 26 PASSED A RES CALLING FOR CONVEN-  
ING OF LAW OF SEA (LOS) CONFERENCE. RES WOULD INVITE TO CONF  
ALL MEMBERS OF UN AND SPECIALIZED AGENCIES, GUINEA-BISSAU,  
AND DRV. AN ANTICIPATED SOV REQUEST TO INVITE PROVISIONAL  
REVOLUTIONARY GOVT OF REPUBLIC OF SOUTH VIET-NAM (VIET CONG)  
TO CONF WAS NOT PRESSED TO VOTE, IN PART BECAUSE OF INTENSIVE  
USUN AND JAPANESE LOBBYING. SOVS AND FRIENDS MAY HAVE BEEN  
CONCERNED THAT INVITATION TO PRG MIGHT NOT CARRY OR,  
IN CONTRAST TO GUINEA-BISSAU AND DRV, WOULD PRODUCE NUMEROUS  
ABSTENTIONS AND NEGATIVE VOTES. FIRST COMITE LOS RES MUST  
BE CONFIRMED BY PLENARY (SEE BELOW FOR TIMING) AND IT  
POSSIBLE THAT SOVS AND/OR OTHERS WILL PRESS FOR INVITATION  
TO PRG AT THAT TIME. DURING INTENSIVE USUN LOBBYING HERE,  
WE LEARNED THAT NUMBER OF COUNTRIES RECOGNIZING SAIGON  
(GVN) (WHICH WILL BE INVITED TO LOS CONF UNDER PRESENT RES),  
WOULD SUPPORT OR ABSTAIN ON ADDITIONAL LOS INVITATION TO PRG.  
DESPITE RECOGNITION OF GVN, MANY DELS DO NOT WISH VOTE AGAINST  
PRG FOR VARIOUS POLITICAL REASONS (E.G. BECAUSE OF NON-  
ALIGNED CONF POSITION AND ANIMOSITIES DUE TO ME SITUATION).

2. DIFFICULT TO PREDICT PRECISELY WHEN FIRST COMITE REPORT  
CONTAINING LAW OF SEA CONF RES WILL BE TAKEN UP IN PLENARY.  
QUESTIONS OF TIMING OF INAUGURAL AND SUBSTANTIVE SESSIONS OF  
CONF REMAIN TO BE AGREED BETWEEN CO-SPONSORS OF FIRST COMITE  
PROPOSAL AND SECRETARIAT; DATES FAVORED BY FORMER MAY INVOLVE  
ADDITIONAL EXPENSE BECAUSE OF COMMITTED PERSONNEL AND, IF  
AGREED TO BY SECRETARIAT, COULD REQUIRE FURTHER CONSIDERATION  
BY SYG AND, IN ANY EVENT, WILL NECESSITATE REPORTS BY ACABQ  
AND FIFTH COMITE. SEABEDS COMITE SECRETARY HALL TOLD MISOFF  
OCT 30 MATTER WOULD NOT BE READY FOR PLENARY CONSIDERATION  
BEFORE 2 NOV AT EARLIEST. ACTUALLY, WE THINK IT PRACTICALLY  
IMPOSSIBLE FOR ALL THESE ISSUES TO BE RESOLVED IN TIME FOR  
PLENARY CONSIDERATION THIS WEEK, ESPECIALLY IN VIEW OF UNEF  
AND OTHER MATTERS: WEEK BEGINNING MONDAY 5 NOV SEEMS MORE  
LIKELY.

3. BACKGROUND AND ARGUMENTATION: THE RES WHICH PLENARY WILL  
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CONSIDER REPRESENTS A REMARKABLY SUCCESSFUL EFFORT ON ALL  
SIDES AT CONCILIATING VIEWS ON CONVENING AND RUNNING LOS  
CONF. ALL MEMBERS ARE EXPECTED TO VOTE FOR IT EXCEPT USSR  
AND EE'S, (ALTHOUGH ALBANIA, ROMANIA AND YUGOSLAVIA WILL VOTE  
YES) WHO CONSIDER INADEQUATE THE CONSENSUS ASSURANCES AGAINST  
PREMATURE VOTING THAT ARE CONTAINED IN A RELATED AGREED  
STATEMENT ALREADY READ INTO THE RECORD BY FIRST COMITE.  
PORTUGAL ALSO WILL ABSTAIN BECAUSE IT OPPOSES INVITATION TO

GUINEA-BISSAU. WE ARE URGING FRIENDLY COUNTRIES TO VOTE AGAINST PRG. WE ARGUE THAT PRG PRETENTIONS TO EXIST AS A SECOND SOUTH VIETNAMESE STATE SHOULD BE DEFEATED IN PLENARY WHICH IS NOT THE BODY TO DECIDE THIS ISSUE.

4. NON-ALIGNED CONF IN ALGIERS PASSED A RES NAMING PRG "ONLY GENUINE" REPRESENTATIVE OF SOUTH VIETNAMESE PEOPLE. THAT NAC RES, WHICH DRAFTED PRINCIPALLY BY ALGERIANS AND YUGOSLAVS, DID NOT RECEIVE UNANIMOUS SUPPORT, AND NUMBER OF NON-ALIGNED ASIAN AND AFRICAN COUNTRIES DO NOT FEEL COMPELLED TO SUPPORT. MOREOVER, WE NOTE WHILE NON-ALIGNED ADDRESSED ITSELF TO CREDENTIALS ISSUE, INVITATION TO PRG WOULD MEAN TWO SOUTH VIETNAMESE GOVTS WOULD BE REPRESENTED AT LOS CONF. WE ARE DEEPLY CONCERNED THAT PRG PARTICIPATION COULD PUT LOS CONF IN GRAVE DOUBT. WERE PRG TO BE INVITED, US PARTICIPATION AND THAT OF MANY ASIAN COUNTRIES WOULD HAVE TO BE RE-EXAMINED. GIVEN FACT THAT LOS CONF WILL TOUCH VITAL INTERESTS OF EVERY UN MEMBER STATE, IT WOULD BE AT ONCE IRRESPONSIBLE AND REPREHENSIBLE TO THREATEN SUCCESS OF CONF WITH A COMPLETELY EXTRANEIOUS POLITICAL ISSUE.

5. ALTHOUGH IT STILL UNCLEAR IF INVITATION TO PRG WILL BE PRESSED TO VOTE IN PLENARY, WE NEED TO BE PREPARED FOR POSSIBLE NON-ALIGNED EFFORT TO DO SO. LOBBYING AGAINST PRG AT THIS POINT, WE BELIEVE MIGHT, AS IN FIRST COMITE, HELP DETER OTHER SIDE FROM PRESSING ISSUE. WE THEREFORE RECOMMEND THAT, SUBJECT DEPT CONCURRENCE, EMBASSIES REQUEST FOLLOWING COUNTRIES VOTE AGAINST INVITATION TO PRG TO PARTICIPATE IN LOS CONF.

LATIN AMERICA

ARGENTINA - ARGENTINE PERMREP TOLD AMB BENNETT OCT 26 THAT ARGENTINA WAS INSTRUCTED TO ABSTAIN.  
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CHILE - CHILE VOTED IN FAVOR GVN CREDENTIALS AT UNESCO AND WE HOPE WOULD VOTE AGAINST PRG AT LOS.

DOMINICAN REPUBLIC - DR ABSTAINED AT UNESCO ON SEATING GVN. REQUEST EMBASSY DETERMINE WHY DR ABSTAINED AND REQUEST DR VOTE AGAINST AN INVITATION TO PRG.

MEXICO - AMB ROSENTHAL TOLD AMB STEVENSON OCT 26 THAT HIS GOVT HAD INSTRUCTED MEXICAN DEL TO ABSTAIN ALTHOUGH ROSENTHAL HIMSELF WOULD ASSIST US BY LOBBYING FOR ABSTENTIONS OR VOTES AGAINST INVITATION TO PRG. WE WILL TALK TO MEXICANS HERE AND MAY ASK EMBASSY FOR FOLLOW-UP.

PERU - ARIAS-SCRIEBER OF PERU TOLD AMB STEVENSON OCT 26

THAT PERU WOULD VOTE FOR PRG. REQUEST LIMA REQUEST THAT PERU,  
AT MINIMUM, ABSTAIN.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 4378

WEO

AUSTRIA - AUSTRIAN MISSION TOLD US IT WOULD ABSTAIN IF  
NORDICS WOULD ABSTAIN. HOWEVER, NORDICS WILL NOT VOTE AS BLOC.  
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DENMARK WILL VOTE AGAINST; NORWAY, SWEDEN AND FINLAND WILL  
ABSTAIN AND ICELAND PROBABLY WILL VOTE AGAINST. REQUEST AUSTRIA  
VOTE AGAINST.

NORWAY - APPRECIATE EMBASSY EFFORT WITH NORWAY ON OCT 26  
AND UNDERSTAND NORWEGIAN DOMESTIC PROBLEMS. HOWEVER, SUGGEST  
EMBASSY EMPHASIZE IMPORTANCE OF THIS ISSUE TO USG AND THAT  
NORWEGIAN VOTE WILL INFLUENCE ICELAND AND AUSTRIA.

SWEDEN - UK MISSION TELLS US SWEDEN WOULD ABSTAIN IF PRG  
INVITATION PRESSED TO VOTE. REQUEST EMBASSY ASK FOR VOTE AGAINST.

AFRICA

MAURITIUS - AMB BENNETT INFORMED AMB RAMPHUL BOTH AS MAURITIUS  
REP AND AS PRES OAU GROUP OF SERIOUSNESS WITH WHICH USG  
REGARDS POSSIBLE INVITATION TO PRG AND IMPLICITLY ITS  
THREAT TO A SUCCESSFUL LOS CONF. SUGGEST EMBASSY UNDERLINE  
IMPORTANCE WITH MFA AND ASK FOR VOTE AGAINST INVITATION TO PRG.

LIBERIA - LIBERIAN PERMREP BARNES TOLD POLCOUNS HE HAD NO  
INSTRUCTIONS FROM MONROVIA AND IN ABSENCE INSTRUCTIONS WOULD  
ABSTAIN. SUGGEST EMBASSY REQUEST MFA THAT BARNES BE INSTRUCTED  
VOTE AGAINST INVITATION.

KENYA - AS INFLUENTIAL AFRICAN MEMBER OF SEABED COMITE,  
KENYA VOTE IMPORTANT. WE HOPE MFA WOULD NOT WISH SEE INVITATION  
TO PRG WRECK EFFORTS TO PRODUCE SUCCESSFUL COMPROMISE LOS RES.

EASIA

INDONESIA - INDONESIAN PERMREP SANI TOLD AMB BENNETT  
THAT HE UNINSTRUCTED. ALTHOUGH SANI OPPOSES INVITATION  
TO PRG BECAUSE INDONESIA MEMBER OF ICCS, SANI FEELS INDONESIA  
SHOULD ABSTAIN. SUGGEST EMBASSY POINT OUT THAT OTHER MEMBERS  
OF ICCS, I.E., HUNGARY, NOT SIMILARLY RESTRAINED AND THAT  
INDONESIA COULD, LIKE OTHER ASEAN COUNTRIES, SINGAPORE,  
MALAYSIA AND THAILAND, VOTE AGAINST.

ARAB COUNTRIES

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SAUDI ARABIA - SAUDI MISOFF TOLD US THAT ORDINARILY SAUDI ARABIA WOULD VOTE AGAINST PRG BUT IN THIS CASE, THEY WOULD FOLLOW ARAB LEAD. IF ARABS VOTE AGAINST US, SAUDI ARABIA WILL VOTE AGAINST, E.G., IN FAVOR OF INVITATION TO PRG. WE RECOGNIZE THAT EMBASSY JIDDA HAS NUMBER OF OTHER SERIOUS PROBLEMS ON ITS HANDS. HOWEVER, IF EMBASSY CONSIDERS IT FEASIBLE (AND DEPT CONCURS), WOULD APPRECIATE READING ON THIS INTERPRETATION AND ON REPORT THAT JIDDA HAS INSTRUCTED ITS EMBASSY TO VOTE ANTI-AMERICAN ON ALL UN ISSUES (OR IS BAROODY ACTING ON HIS OWN?) FYI: THE KHMER DEL INFORMS US THAT SAUDI AMB BAROODY EARLIER LOBBIED FOR VOTES FOR INSCRIPTION OF PRO-SIHANOUK RES.

JORDAN AND LEBANON - DEFER TO EMBASSIES IF TIME RIPE FOR US TO RESUME LOBBYING ON UN ISSUES.

6. WE RECOGNIZE IN SOME INSTANCES EMBASSIES ARE BEING ASKED TO LOBBY SIMULTANEOUSLY ON OTHER MAJOR ISSUES BUT WE ASSUME DEPT WILL AGREE THIS OF SUFFICIENT IMPORTANCE ALSO TO REQUIRE IMMEDIATE ACTION. USUN WILL LOBBY IN NEW YORK WITH OTHER DELS AS APPROPRIATE AND WILL REQUEST ASSISTANCE IN CAPITALS IF NECESSARY.

7. ACTION REQUESTED: DEPT CONCURRENCE IN ABOVE.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LAW OF THE SEA, LOBBYING, MEETINGS, MEMBER ADMISSIONS, OPPOSITION TO ADMISSION, PRG  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 01 NOV 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** smithrj  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973USUNN04378  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS SCALI  
**Errors:** N/A  
**Film Number:** n/a  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731160/aaaabrxr.tel  
**Line Count:** 303  
**Locator:** TEXT ON-LINE  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** smithrj  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 19 SEP 2001  
**Review Event:**  
**Review Exemptions:** n/a  
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30 JUN 2005

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**Review Referrals:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** LOS: POSSIBLE EFFORT INVITE PRG TO PARTICIPATE IN LAW OF SEA CONFERENCE  
**TAGS:** PFOR, PBOR, CH, UN, LOS  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005